COUNCIL

SUPPLEMENTARY AGENDA ITEM(S)

Monday 27 February 2012

1. Budget Framework 2012/13 – Mayor's Final Budget Proposals, Medium Term Financial Strategy and Council Tax Setting Proposals (Pages 1 - 8)

The above report contains a summary of the Mayor's final proposals which, if approved by Council, will form the Council's Budget Framework for 2012/13. A summary of the 2012/13 budget after the allocation of growth and savings is set out in the attached addendum. This shows the cash budget for each service area, though, as in previous years, there are some residual corporate savings and budget growth to be allocated to services as the relevant programmes are implemented.

2. Joint Waste Development Plan Document for the East London Waste Authority Boroughs (JWDPD) (Pages 9 - 16)

This report seeks adoption of the Joint Waste Development Plan Document (JWDPD), prepared by the four East London Waste Authority Boroughs. The JWDPD identifies and safeguards existing waste processing sites across the four boroughs in a schedule of existing licensed operational sites and allocates a further schedule of sites for potential future waste development.

The Mayor in consultation with Cabinet considered this report at their meeting on 15 December 2011.

Council is RECOMMENDED to adopt the Joint Waste Development Plan Document for the four East London Waste Authority Boroughs, which has been found 'sound' subject to the inclusion of recommended changes to the submission draft by an independent Planning Inspector.

Contact Officer: Barry Ray
Telephone: 020 3373 1257
E-mail: barry.ray@newham.gov.uk

This page is intentionally left blank

Council

27 February 2012

Addendum to Agenda Item 10

Budget Framework 2012/13 – Mayor's Final Proposals

The above report contains a summary of the Mayor's final proposals which, if approved by Council, will form the Council's Budget Framework for 2012/13. A summary of the 2012/13 budget after the allocation of growth and savings is set out in this addendum. This shows the cash budget for each service area, though, as in previous years, there are some residual corporate savings and budget growth to be allocated to services as the relevant programmes are implemented.

Statements are also provided that give further analysis of the budget for each individual service, identifying the impact of key budget strategy items.

In addition to the General Fund Services, separate statements are provided for the Housing Revenue Account (HRA) and Dedicated Schools Budget for 2012/13.

	2011/12 £'000 Approved Budget[1]	2012/13 £'000 Final Budget
Spending on Services (after the allocation of growth and savings)		
Adult Social care	98,363	87,840
Leisure	9,930	9,061
Democratic Services	5,259	4,248
Children and Young People	81,645	74,278
Corporate and Strategic Management	4,188	6,501
Customer Services	21,087	17,335
Community Safety	10,840	10,688
Housing and Public Protection	15,183	12,737
Cleansing, Waste & Recycling	34,322	32,997
Highways Transport & Parking	8,647	7,212
NCCS	(289)	(521)
Regeneration, Planning and Property	6,704	1,777
Resources	3,699	(284)
	299,578	**263,869**
Less: Capital Charges	(18,033)	(18,033)
	281,545	**245,836**
Capital Financing		
Interest and MRP	38,143	38,533
Investment Income	(6,149)	(6,683)
	31,994	**31,850**
Central Budgets		
Overheads	680	510
Levies	631	632
BSF Affordability Gap Contribution	265	265
Contingency	998	860
Price Increases (to be allocated)	-	710
Public Sector Pay	340	300
	2,914	**3,277**
Budget Growth to be allocated	**1,000**	**690**
Efficiencies and Savings		
Savings to be allocated to directorates	(11,098)	(5,782)
Implementation Costs	5,900	7,119
Accounting for Pensions Costs and Redundancies	(4,450)	(172)
Risk Reserve	-	790
	(9,648)	**1,955**
Use of General Balances	**(8,500)**	**-**
Corporate Grants		
Council Tax Freeze Reward Grant	(1,758)	(1,811)
Transition Grant	(6,099)	-
New Homes Bonus	-	(3,181)
Other Grants	-	(237)
Other income	-	(1,000)
	(7,857)	**(6,229)**
Budget Forecast	**291,448**	**277,379**
Formula Grant	219,919	204,537
Council Tax	71,529	72,842
	291,448	**277,379**
Taxbase	77,982	79,413
Collection Rate	97%	97%
Revised Taxbase	75,642	77,030
COUNCIL TAX STRATEGY		
No increase in Council Tax	**0%**	**0%**
Council Tax at Band D	**945.63**	**945.63**

[1] As per 2011/12 Addendum, restated to reflect service transfers

Adults
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Adult Social Care Services	105,493	(28,179)	77,314
Concessionary Fares	10,534	(8)	10,526
Total	**116,027**	**28,187**	**87,840**

Budget Strategy items included above	**£'000**
Budget Savings	(10,382)
Budget Growth – Freedom Passes	1,034
Supporting People Changes	(1,000)
Changes in Funding – Grant Increases	(162)
Total	**(10,510)**

Leisure Services
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Leisure	11,842	(2,781)	9,061
Total	**11,842**	**(2,781)**	**9,061**

Main Budget Strategy items included above	**£'000**
Budget Savings	(878)
Total	**(878)**

Democratic Services
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Democratic Services	4,768	(719)	4,049
2012 Inspiring People	298	(99)	199
Total	**5,066**	**(818)**	**4,248**

Main Budget Strategy items included above	**£'000**
Budget Savings	(863)
Support Service Adjustments	(150)
Total	**(1,013)**

Children & Young Peoples Services - Non Dedicated Schools
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Children & Young People Services	125,123	(50,845)	74,278
Total	**125,123**	**(50,845)**	**74,278**

Main Budget Strategy items included above:	**£'000**
Budget Savings	(9,202)
Budget Growth - Free School Meals	1,500
Budget Growth – Mayor's Reading Guarantee	693
Other Additional Service Demands	900
Changes in Funding – EIG grant increase	(1,099)
Price Increases	45
Total	**(7,163)**

Children & Young People - Dedicated Schools
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Dedicated Schools Budget - CYPS	327,246	(327,246)	0
Total	**327,246**	**(327,246)**	**0**

Corporate & Strategic Management
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Central Items including Overheads	657	(98)	559
2012 Unit	1,397	(789)	608
Communications	7,077	(2,564)	4,513
Corporate Planning and Partnerships	1,165	(388)	777
Performance and Improvement	3,126	(4,226)	(1,100)
Policy and Research	2,260	(568)	1,692
SMB Support	2,487	(3,035)	(548)
Total	18,169	(11,668)	6,501

Main Budget Strategy items included above:	**£'000**
Budget Savings	(476)
Budget Growth – Olympic Events	1,500
Budget Growth – Web content	296
Support Service Adjustments	887
Other Additional Service Demands	196
Total	**2,403**

Customer Services
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Customer Services	20,071	(16,131)	3,940
Customer Access	298	-	298
Council Tax and Benefits	303,253	(290,156)	13,097
Total	**323,622**	**(306,287)**	**17,335**

Main Budget Strategy items included above:	**£'000**
Budget Savings	(4,803)
Growth: Council Tax and Benefits Admin Grant Reduction	369
Growth: Customer Services Unbudgeted Items	395
Price Increases	22
Total	**(4,017)**

Community Safety
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Community Safety Division	17,342	(6,654)	10,688
Total	**17,342**	**(6,654)**	**10,688**

Main Budget Strategy items included above	**£'000**
Budget Savings	(1,381)
Budget Growth – S92 Police Officers	1,428
Support Service Adjustments	(188)
Total	**(141)**

Housing and Public Protection
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Housing General Fund, Private Housing and Environmental Health	64,374	(51,637)	12,737
Total	**64,374**	**(51,637)**	**12,737**

Main Budget Strategy items included above	**£'000**
Budget Savings	(2,315)
Budget Growth – Bond Scheme	330
Temporary Accommodation Strategy	(350)
Total	**(2,335)**

Housing Revenue Account
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Housing Revenue Account	109,607	(109,607)	0
Total	**109,607**	**(109,607)**	**0**

Main Budget Strategy items included above	**£'000**
Finance Charges & Depreciation	(24,468)
HRA Subsidy	31,569
Rental Income	(6,120)
Reviews and Savings	(2,500)
Grounds Maintenance & PFI inflation	1,101
Other Budget adjustments	418
Total	**0**

Cleansing, Waste and Recycling
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Cleansing, Waste and Recycling	58,595	(25,598)	32,997
Total	**58,595**	**(25,598)**	**32,997**

Main Budget Strategy items included above:	**£'000**
Budget Savings	(1,333)
Net ELWA Levy Reduction	(518)
Support Service Adjustments	268
Price Increases	171
Total	**(1,412)**

Highways, Transport & Parking
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Highways Transport & Parking	33,439	(26,227)	7,212
Total	**33,439**	**(26,227)**	**7,212**

Main Budget Strategy items included above	**£'000**
Budget Savings	(1,356)
Additional Service Demands	46
Support Service Adjustments	(160)
Price Increases	18
Total	**(1,452)**

Newham Catering and Cleaning Services
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Newham Catering and Cleaning Services	18,940	(19,461)	(521)
Total	**18,940**	**(19,461)**	**(521)**

Main Budget Strategy items included above	**£'000**
Budget Savings	(353)
London Living Wage Increase	60
Total	**(293)**

Regeneration, Planning and Property
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Executive Director's Office	2,068	(1,594)	474
Development Services	5,801	(2,340)	3,461
Technical Resources	4,257	(6,193)	(1,936)
Facilities Management	8,828	(9,761)	(933)
Property Services	4,343	(9,112)	(4,769)
Regeneration	10,102	(4,622)	5,480
Total	**35,399**	**(33,622)**	**1,777**

Budget Strategy items included above	**£'000**
Budget Savings	(5,509)
Growth – Planning Backlog	420
Growth – Building Control/Land Charges	435
Growth – Government Carbon Tax (part allocated)	210
Support Service Adjustments	(529)
Price Increases	128
Total	**(4,845)**

Resources
Budget 2012/13

Service	Gross Expenditure £'000	Gross Income £'000	Net Budget £'000
Management including overheads	2,691	(2,279)	412
Finance	13,111	(13,781)	(670)
Legal and Human Resources	15,860	(15,859)	1
Business Systems, Property and Commercial Development	12,154	(12,181)	(27)
Total	43,816	(44,100)	(284)

Main Budget Strategy items included above:	**£'000**
Budget Savings	**(4,280)**
Other Additional Service Demands	**200**
Total	**(4,080)**

This page is intentionally left blank

LONDON BOROUGH OF NEWHAM

COUNCIL

27 FEBRUARY 2012

Subject: Joint Waste Development Plan Document for the East London Waste Authority Boroughs--adoption

---

Source: Spatial Planning & Regeneration Policy

Wards Affected: All

Purpose of Report

This report seeks adoption of the Joint Waste Development Plan Document (JWDPD), prepared by the four East London Waste Authority Boroughs. The JWDPD identifies and safeguards existing waste processing sites across the four boroughs in a schedule of existing licensed operational sites and allocates a further schedule of sites for potential future waste development.

Reason for Urgency

The Plan Document can only be adopted once all four of the East London Waste Authority Boroughs have received approval from their respective Full Council or equivalent meetings. The last of these meetings will, assuming that resolutions to adopt are ratified, mark the date of adoption.

Recommendations

The Mayor in consultation with Cabinet Recommends Council to adopt the Joint Waste Development Plan Document for the four East London Waste Authority Boroughs, which has been found 'sound' subject to the inclusion of recommended changes to the submission draft by an independent Planning Inspector.

Reasons for the Recommendations

These actions are necessary in order to comply with the Planning and Compulsory Purchase Act 2004 and to enable the enactment of regulation 36 of the (Town and Country Planning (Local Development) (England) Regulations 2004) with regard to the adoption of Development Plan Documents.

NAME OF LEAD OFFICER: Deirdra Armsby
POSITION: Head of Spatial Planning and Regeneration Policy

Originator of report: Richard Lewis
Tel no: 020 3373 4342
E-mail address: richard.lewis@newham.gov.uk

Local Government (Access to Information) Act 1985
Background papers used in preparing this report:

Main documents

- 15 July 2010 Cabinet Report; and
- 13 September 2010 Full Council Report, relating to the submission of the DPD to the Secretary of State on 30 November 2010.
- London Borough of Newham Unitary Development Plan (2001)
- London Borough of Newham Draft Core Strategy (2011)
- London Borough of Newham Local Development Scheme (2011)

Other documents are with the report author.

List of enclosures / Appendices:

The following appendices are available on the Internet and on request:

- Appendix 1: Draft Joint Waste Development Plan Document for the four East London Waste Authority Boroughs (JWDPD), August 2011

- Appendix 2: The Inspector's binding *Report on the Examination into [the] Joint Waste Development Plan Document* dated 26 October 2011.

Report - Part A

1. Introduction and Background

1.1 The Joint Waste Development Plan Document (JWDPD) was prepared by the four East London Waste Authority boroughs, namely: Newham, Redbridge, Havering and Barking and Dagenham. It reflects the strategic policies contained in the Waste Strategy for England (2007), the London Plan 2011 and PPS10 with regard to how waste will be managed in the four boroughs.

1.2 This will be the first Waste DPD to have been adopted in London, should the recommendations be agreed.

1.3 The DPD identifies and safeguards existing waste processing sites across the four boroughs in a schedule ("Schedule 1") of existing licensed operational sites and allocates a further schedule ("Schedule 2") of sites for potential future waste development. The sites are required to provide sufficient capacity to meet the boroughs' combined London Plan apportionment of waste. The only Schedule 2 site allocated in Newham is the site at Beckton Riverside which is considered suitable for a medium to large scale facility.

1.4 The Joint Waste Development Plan Document (JWDPD) was prepared in several stages from 2007 until 2011, as follows:

- Evidence gathering including a technical report identifying apportionments for the different waste streams (2006).
- Issues and Options (2007).
- Preferred Options (2008).
- Submission following consultation on Advertised Proposed Changes in September-October 2010 (following a Cabinet decision on 15 July and Council ratification on 13 September to consult on changes and then to submit the plan).
- Submission (November 2010).
- Examination Hearing (April 2011).
- Public consultation period on post-Hearing and Inspector's changes including updating to reflect publication of the London Plan, September 2011).
- Examination and Inspector's Report (November 2011).

2 Key Considerations

2.1 The Inspector has found the DPD to be sound subject to the incorporation of a number of changes, of which the main ones are listed below. At this stage, no further *material* changes can be made.
Changes to the plan

2.2 The Submission Draft was the last time that members had sight of the document. Since then, a number of minor changes have been made, of which only two relate to Newham. These are as follows with officer comments:

- At the Beckton Riverside safeguarded site, the area of land required for a waste facility has been reduced from 7.5ha to 3.5ha, but the overall boundary of the site is unchanged, to allow for future transport proposals including the DLR Dagenham Dock extension and a future river crossing at this location.
- The boroughs' waste apportionment has been revised downwards to reflect the London Plan—but this has not had an effect on the plan's proposals with regard to site allocations.

Adoption of the Plan

2.3 The plan can only be adopted once all four of the boroughs have received approval from their respective Full Council or equivalent meetings. The last of these meetings will, assuming that resolutions to adopt are ratified, mark the date of adoption.

3. Service Delivery and Performance Issues

3.1 Adoption of the Joint Waste Development Plan will enable the more effective implementation of the Council's regeneration objectives.

4. Comments of the Finance Officer

4.1 The report has no direct financial implications.

5. Comments of the Legal Officer

The correct procedure has been followed to date to get the JWDPD to this final stage where the document can be adopted and the requirements of the Planning and Compulsory Purchase Act 2004 (PCPA) and the Town and Country Planning (Local Development) (England) Regulations 2004/2204 have been met.
As per the requirements of Section 20(7) of the PCPA, the Inspector has given this recommendation and the reason for the decision. Section 20(8) of PCPA requires the local authority to publish the Inspector's decision and reasons which is the approval that is being sought in this report.
If the recommendations are approved then the Council will follow the procedure set out in Regulation 36 of the Regulations named above, which would include providing the documents for inspection, placing a local advert of the adoption, sending copies to anyone who has requested the same and sending a copy of the adopted JWDPD and the Council's statement of adoption to the Secretary of State. Once the steps in the above regulation have been met then the JWDPD will have been fully adopted.

6. Risk Management

6.1 If the plan is not adopted, this will affect the LDF programme for Newham and its partner boroughs and the loss of control over the location of waste infrastructure. This could be further adversely affected by the proposed National Planning Policy Framework particularly with regard to the

“presumption in favour of sustainable development” which weakens our ability to make robust DC decisions.

7. Consultation

7.1 There has been a continuous programme of engagement throughout the process of preparing the JWDPD including four separate periods of formal consultation; this is partly because it is a statutory requirement. At this stage, however, consultation is not required as the Planning Inspector’s report is binding on the Council.

This page is intentionally left blank

Report - Part B

1. Sustainability Impact Appraisal

1.1 Equalities/Diversity implications

1.1.1 The Local Development Framework (including the Joint Waste DPD) has been subject to a full equality impact assessment which has been published on the council's website. The assessment considers the implications of the LDF policies against each protected equality characteristic.

1.2 Protecting Children

1.2.1 Not applicable.

1.3 Human Rights

1.3.1 Not applicable.

1.4 Climate Change implications and the effect on the Carbon footprint

1.4.1 The Joint Waste Development Plan Document has been informed by impact assessments prepared in conjunction with the DPD: the Sustainability Appraisal (SA) incorporating Strategic Environmental Assessment (SEA); a Habitats Regulations Assessment (HRA); the Planning Policy Statement 25 Sequential Test on flood risk; and an Equalities Impact Assessment (EqIA). The Sustainability Appraisal has been prepared in accordance with the Planning and Compulsory Purchase Act 2004 and European Directive EC/2001/42, and a statement setting out how sustainability considerations have been integrated in to the plan will be published alongside the adopted Joint Waste Development Plan Document.

1.5 Crime and Disorder

1.5.1 Not applicable.

2 Economic Impact

There would be no adverse economic impacts arising from implementation of the Joint Waste DPD.

3 Consultation

The Lead Member has viewed a copy of this report.

This page is intentionally left blank